City of Willard, Missouri

Basic Financial Statements Year Ended December 31, 2021



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Honorable Mayor and Board of Aldermen City of Willard Willard, Missouri

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Willard, Missouri, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Willard, Missouri, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Willard and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
 appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the
 City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison, and pension information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 16, 2022, on our consideration of the City of Willard, Missouri's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Willard, Missouri's internal control over financial reporting and compliance.

KPM CPAs, PC

Springfield, Missouri

KPM CPAS, PC

May 16, 2022



Management's Discussion and Analysis

December 31, 2021

The Management's Discussion and Analysis of the City of Willard's financial performance provides an overview of the City's financial activities for the fiscal year ended December 31, 2021. Please read it in conjunction with the City's financial statements.

Financial Highlights

The net position of the City's governmental activities increased by \$1,121,239 as a result of current year activities. The net position of the City's business-type activities decreased by \$313,583 for the year.

The assets and deferred outflows of the City exceeded its liabilities and deferred inflows as of December 31, 2021, by \$14,664,452 (net position). Of this amount \$6,792,032 was unrestricted and may be used to meet future obligations of the City.

Total long-term liabilities of the City decreased by \$467,270.

Using this Report

This report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds.

Government-Wide Financial Statements

One of the most important questions asked about the City's finances is, *Is the City as a whole better off or worse off as a result of the year's activities?* The Statement of Net Position and Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current period's revenues and expenses are taken into account regardless of when cash is received or paid. These two statements report the City's net position and changes in them. The City's net position – the difference between assets and deferred outflows and liabilities and deferred inflows – is one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating.

In the Statement of Net Position and the Statement of Activities, we divide the City into two kinds of activities:

Governmental Activities: Most of the City's basic services are reported here. Taxes are the primary sources of financing for these activities.

Business-Type Activities: The City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's water and sewer services are provided here.

Management's Discussion and Analysis

December 31, 2021

Fund Financial Statements

The fund financial statements provide detailed information about the City's most significant funds and not the City as a whole. However, the Board of Aldermen establishes funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes and grants.

Governmental Funds: Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at period-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and the governmental funds are shown in a reconciliation following the fund financial statements.

Enterprise Funds: When the City charges customers for the services it provides — whether to outside customers or to other units of the City — these services are generally reported in enterprise funds. Enterprise funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities.

Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Management's Discussion and Analysis

December 31, 2021

Government-Wide Financial Analysis

Net Position

The following table presents the condensed Statement of Net Position for the City as of December 31, 2021 and 2020:

						Total		Total		
	Governmental		Bu	siness-Type	D	ecember 31,	D	ecember 31,		
		Activities		Activities		2021		2020		
Assets										
Current and other assets	\$	4,211,924	\$	3,663,758	\$	7,875,682	\$	7,084,944		
Capital assets		6,525,738		8,861,484		15,387,222		15,311,601		
Net pension asset		326,467		264,207		590,674				
		11,064,129		12,789,449		23,853,578		22,396,545		
Deferred Outflow of Resources										
Deferred pension outflows		39,388		45,907		85,295		187,812		
Liabilities										
Other liabilities		624,435		1,061,285		1,685,720		1,035,370		
Long-term liabilities		2,737,659		4,398,361		7,136,020		7,603,290		
Net pension liability						-		32,958		
		3,362,094		5,459,646		8,821,740		8,671,618		
Deferred Inflow of Resources										
Deferred pension inflows		238,474		214,207		452,681		55,943		
Net position										
Net investment in capital assets		3,636,948		4,206,494		7,843,442		7,413,517		
Restricted		28,978		-		28,978		21,624		
Unrestricted		3,837,023		2,955,009		6,792,032		6,421,655		
	\$	7,502,949	\$	7,161,503	\$	14,664,452	\$	13,856,796		

Total net position of the City increased by \$807,656 for the year due to current year activity. Total liabilities for the City increased by \$150,122. Restricted net position of the City totaled \$28,978 as of December 31, 2021.

Management's Discussion and Analysis

December 31, 2021

Changes in Net Position

			Total	Total
			Year Ended	Year Ended
	Governmental	Business-Type	December 31,	December 31,
	Activities	Activities	2021	2020
Revenues				
Program Revenues				
Charges for services	\$ 520,597	\$ 2,948,659	\$ 3,469,256	\$ 3,159,727
Operating grants and contributions	82,960	-	82,960	29,914
Capital grants and contributions	63,247	186,243	249,490	646,327
General Revenues				
Property taxes	283,842	-	283,842	276,797
Sales taxes	1,796,862	-	1,796,862	1,641,352
Motor vehicle and gas taxes	226,748	-	226,748	207,568
Franchise fees	342,871	-	342,871	324,704
Interest	1,937	1,777	3,714	9,141
Gain on sale of capital assets	1,875	-	1,875	-
Other revenue	17,071		17,071	83,274
Total Revenues	3,338,010	3,136,679	6,474,689	6,378,804
Expenses				
Administrative	177,516	-	177,516	142,283
Public Safety	707,378	-	707,378	756,001
Court	71,339	-	71,339	73,756
Streets	292,423	-	292,423	259,658
Planning and development	112,795	-	112,795	107,437
Emergency management	17,249	-	17,249	16,709
Parks and recreation	744,360	-	744,360	615,082
Debt service	93,711	-	93,711	98,867
Water and sewer		3,128,074	3,128,074	2,588,239
Total Expenses	2,216,771	3,128,074	5,344,845	4,658,032
Extraordinary Item				
Settlement (expense)		(322,188)	(322,188)	
Increase (Decrease) in Net Position	\$ 1,121,239	\$ (313,583)	\$ 807,656	\$ 1,720,772

Management's Discussion and Analysis

December 31, 2021

Governmental Activities

Governmental activities increased the net position of the City by \$1,121,239. Tax revenues for the City were \$2,650,323, which represents 79% of the funding of these activities. Program and other revenues for the functions totaled \$666,804, or 20% of the funding. The following table shows the cost of the City's programs as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the taxpayers by each of these functions.

Net Cost of the City of Willard's Governmental Activities

	-	Total Cost	Net Cost
		of Services	 of Services
Administrative	\$	177,516	\$ 72,899
Public safety		707,378	633,194
Court		71,339	4,208
Streets		292,423	255,266
Planning and development		112,795	44,470
Emergency management		17,249	8,833
Parks and recreation		744,360	437,386
Debt service		93,711	93,711
	\$	2,216,771	\$ 1,549,967

Business-Type Activities

Business-type activities decreased the City's net position by \$313,583.

Financial Analysis of the City's Funds

The combined fund balances of the City's governmental funds as of December 31, 2021, were \$3,780,784. The General Fund increased by \$642,377. The Park Fund increased by \$60,622.

General Fund Budgetary Highlights

Differences between the original and the final amended budget can be summarized as follows:

- The original revenue budget of \$2,125,014 was amended to \$2,988,268 during the year.
- The original expenditures budget of \$1,653,395 was amended to \$1,935,883 during the year.

Management's Discussion and Analysis

December 31, 2021

Capital Assets and Debt Administration

Capital Assets

Capital assets of the governmental activities were \$6,525,738 (net of accumulated depreciation) as of December 31, 2021. This represents a \$150,462 increase from the prior year due to the current year asset additions to the governmental activities in excess of the current year provisions for depreciation. Capital assets for business-type activities were \$8,861,484 (net of accumulated depreciation) as of December 31, 2021. This represents a decrease of \$74,841. The current year provision for depreciation was \$275,554.

Debt

Total debt of the governmental activities as of December 31, 2021, was \$2,942,659, which is down from \$3,138,187 in the prior year, primarily due to principal payments on outstanding debt.

Total debt of the business-type activities as of December 31, 2021, was \$4,668,361, which is down from \$4,920,103 in the prior year, primarily due to principal payments on outstanding debt.

Economic Factors and Next Year's Budget

The City is located approximately 7 miles from Springfield, Missouri and is within the Springfield Metropolitan Statistical area. The proximity to the Springfield-Branson Airport, local medical facilities, universities, and businesses makes it a premier area for growth. The FY2022 Budget was projected with the ongoing growth of the City in mind and how to address it through planning of the infrastructure to accommodate future growth in the community as well as maintain the current infrastructure and services. The respective action to accomplish these needs is street, water, and sewer infrastructure improvements.

Although growth was considered, a conservative approach was used to estimate the revenues for 2022. Revenues were based on the following factors: (1) the ongoing Covid-19 pandemic; (2) review of revenue history; (3) economic trends; (4) ARPA grant funds available and (5) fee increases for services provided by the City.

The General Fund revenues for the FY2022 Budget are projected to be \$2,704,989. ARPA funds were accounted for and are projected to be used for infrastructure projects. Low interest rates and the 160 Highway upgrade has helped spur the growth of new commercial and residential development in the community. New development includes the development of several residential and commercial projects that are scheduled for 2022. General Fund expenses are projected to be \$1,743,353 with an additional \$952,228 to be transferred to other funds. The Parks Fund will receive \$305,000 and the Water and Sewer Fund \$647,228. Capital improvements approved include a new vehicle for the Police and an upgraded main server for the City.

The Water and Sewer Fund revenue for the FY2022 Budget is projected to be \$3,172,922 with an additional \$1,568,000 from Water and Sewer reserves and \$647,228 transferred from the General Fund. The utility rate increase plus the continued growth of new homes and business will help make funds available for capital projects. Water and Sewer Fund expenses are projected to be \$5,343,863. There are capital improvement projects for the water and sewer infrastructure to restore the Meadows Water Tower and upgrade several sewer lift stations.

Management's Discussion and Analysis

December 31, 2021

The Parks Fund revenue for 2022 is projected to be \$1,031,999. An additional \$305,000 will be transferred from the General Fund and \$40,000 will be used from the Park reserves to fund projects. Park Fund expenses are projected to be \$1,373,777. The capital improvements planned are the purchase of equipment that includes a bus, mower, and computers. In addition, a heat pump for the Recreation Center and the sealing of the pool parking lot.

The City accounted for increases in salaries, health insurance, and retirement expense. All employee wages are a Step and Scale Grade system with increases set at 2.5%.

The City's goal is to maintain a reserve fund balance of 30% (3 ½ months) of operating expenditures in the General, Parks, and Water and Sewer Funds commensurate with maintaining core services and personnel levels as specified by budgeted expenses.

The goal of the City is to have a comprehensive plan in place so the City will be prepared for future growth and be able to provide services at a reasonable cost.

Contacting the City's Financial Management

For additional information or questions, please contact any of the following officers at:

City of Willard 224 W. Jackson Willard, MO 65781 (417) 742-3033

Samuel Snider, Mayor Bradley Gray, City Administrator Carolyn Halverson, Chief Financial Officer Jennifer Rowe, City Clerk

Statement of Net Position

December 31, 2021

	Governmental Activities	Governmental Business-Type Activities Activities	
Assets		_	Total
Current			
Cash and cash equivalents - unrestricted	\$ 3,559,586	6 \$ 2,869,764	\$ 6,429,350
Taxes receivable	482,523		482,523
Utilities receivable	·	- 224,523	224,523
Intergovernmental receivable	2,104		2,104
Court fines receivable, net	19,320		19,326
Other receivable	63	-	63
Prepaid expenses	3,823	3 2,526	6,349
Noncurrent	•	•	•
Restricted cash and cash equivalents	144,499	9 566,945	711,444
Net pension asset	326,467	•	590,674
Capital Assets	,	,	•
Non-depreciable	451,674	4 396,907	848,581
Depreciable, net	6,074,064	•	14,538,641
Total Assets	11,064,129		23,853,578
Deferred Outflows of Resources			
Deferred pension outflows	39,388	8 45,907	85,295
Liabilities			
Current			
Accounts payable	259,107	7 158,527	417,634
Accrued expenses	37,186	5 29,013	66,199
Developer's escrow	3,47	7 -	3,477
Unearned revenue	104,995	5 291,275	396,270
Deposits payable	3,834	4 275,660	279,494
Court bonds payable	3,21	5 -	3,215
Accrued interest payable	7,62	1 36,810	44,431
Current portion of long-term debt	205,000	270,000	475,000
	624,435	1,061,285	1,685,720
Noncurrent			
Compensated absences payable	53,869	9 13,361	67,230
Certificates of participation payable, net	2,683,790	0 4,385,000	7,068,790
	2,737,659	9 4,398,361	7,136,020
Total Liabilities	3,362,094	5,459,646	8,821,740
Deferred Inflows of Resources			
Deferred pension inflows	238,47	4 214,207	452,681
Net Position			
Net investment in capital assets	3,636,948		7,843,442
Restricted	28,978		28,978
Unrestricted	3,837,023		6,792,032
Total Net Position	\$ 7,502,949	9 \$ 7,161,503	\$ 14,664,452

Statement of Activities

Year Ended December 31, 2021

			Program Revenues								ses), Reven s in Net Pos			
	Expenses		Charges Operat for Grants		perating ants and tributions	Capital Grants and			ernmental	Bu	siness- Type tivities		Total	
Functions/Programs		,												
Governmental Activities														
Administrative	\$	(177,516)	\$	104,257	\$	360	\$	-	\$	(72,899)	\$	-	\$	(72,899)
Public safety		(707,378)		-		74,184		-		(633,194)		-		(633,194)
Court		(71,339)		67,131		-		-		(4,208)		-		(4,208)
Streets		(292,423)		-		-		37,157		(255,266)		-		(255,266)
Planning and development		(112,795)		68,325		-		-		(44,470)		-		(44,470)
Emergency management		(17,249)		-		8,416		-		(8,833)		-		(8,833)
Parks and recreation		(744,360)		280,884		-		26,090		(437,386)		-		(437,386)
Debt service		(93,711)		_						(93,711)		_		(93,711)
Total Governmental Activities	(2	,216,771)		520,597		82,960		63,247	((1,549,967)		-		(1,549,967)
Business-Type Activities														
Water and sewer	(3	,128,074)		2,948,659				186,243		_		6,828		6,828
Total Business-Type Activities	(3	,128,074)		2,948,659				186,243		-		6,828		6,828
Total Government	\$ (5	,344,845)	\$	3,469,256	\$	82,960	\$	249,490	((1,549,967)		6,828		(1,543,139)
			Gen	eral Revenue	es									
			A	d valorem ta	kes					283,842		-		283,842
			Sa	ales taxes						1,796,862		-		1,796,862
			V	lotor vehicle	taxes					226,748		-		226,748
			Fr	anchise taxe	S					342,871		-		342,871
			In	terest						1,937		1,777		3,714
			G	ain on sale o	f capita	ıl assets				1,875		-		1,875
			0	ther revenue						17,071				17,071
				Total Gener	al Reve	enues				2,671,206		1,777		2,672,983
				aordinary Ite ettlement (ex)				_		(322,188)		(322,188)
			Cha	nges in Net F	osition	,				1,121,239		(313,583)		807,656
			Net	Position, Beg	ginning	of year				6,381,710	7	,475,086		13,856,796
			Net	Position, En	d of ye	ar			\$	7,502,949	\$ 7	,161,503	\$ 1	14,664,452

Balance Sheet – Governmental Funds

December 31, 2021

		General		Special Revenue Fund Park	Go	Total vernmental
Assale		Fund		Fund		Funds
Assets	\$	2 200 720	۲.	170 057	۲.	2 550 506
Cash and cash equivalents - unrestricted	Ş	3,388,729	\$	170,857	\$	3,559,586
Taxes receivable		374,331 2,104		108,192		482,523
Intergovernmental receivable		2,10 4 19,326		-		2,104 19,326
Court fines receivable, net		19,320		63		19,326
Other receivable		- 2,871		952		3,823
Prepaid expenses		· ·				
Restricted cash and cash equivalents Total Assets		138,337		6,162	<u> </u>	144,499
lotal Assets	\$	3,925,698	\$	286,226	\$	4,211,924
Liabilities, Deferred Inflows of Resources and Fund						
Balances						
Liabilities						
Accounts payable	\$	254,452	\$	4,655	\$	259,107
Accrued expenses	Y	24,097	Y	13,089	Y	37,186
Developer's escrow		3,477				3,477
Unearned revenue		104,995		_		104,995
Court bonds payable		3,215		_		3,215
Deposits payable		-		3,834		3,834
Total Liabilities		390,236		21,578		411,814
Total Elabilities		333,233		,_,		,
Deferred Inflows of Resources						
Deferred court fines		19,326		_		19,326
		•				•
Fund Balances						
Nonspendable						
Prepaid items		2,871		952		3,823
Restricted for						
Judicial facility fund		14,456		-		14,456
Judicial education fund		2,129		-		2,129
Police forfeiture funds		10,065		-		10,065
Youth scholarships		-		2,328		2,328
Assigned to						
Road improvements		50,000		-		50,000
Parks and recreation		-		261,368		261,368
Unassigned		3,436,615				3,436,615
Total Fund Balances		3,516,136		264,648		3,780,784
Total Liabilities, Deferred Inflow of Resources						
and Fund Balances	\$	3,925,698	\$	286,226	\$	4,211,924

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2021

Fund balance - total governmental funds	\$ 3,780,784
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:	
Governmental capital assets Less accumulated depreciation	9,606,178 (3,080,440) 6,525,738
The net pension asset and deferred costs are not available to pay for current period expenditures and, therefore, are not reported in the funds:	
Net pension asset Deferred outflows due to pensions Deferred inflows due to pensions	 326,467 39,388 (238,474) 127,381
Adjustment of deferred court fines	19,326
Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due	(7,621)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds Net Position of Governmental Activities	\$ (2,942,659) 7,502,949

Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds Year Ended December 31, 2021

	General Fund	Special Revenue Fund Park Fund	Go	Total vernmental Funds
Revenues				
Taxes	\$ 1,996,186	\$ 654,137	\$	2,650,323
Licenses and permits	64,252	-		64,252
Intergovernmental revenues	119,757	26,090		145,847
Charges for services	108,330	280,885		389,215
Fines and forfeitures	60,170	-		60,170
Miscellaneous	13,251	7,991		21,242
Total Revenues	2,361,946	969,103		3,331,049
Expenditures				
Current				
Administrative	169,931	_		169,931
Public safety	724,625	_		724,625
Court	, 73,929	_		, 73,929
Streets	543,686	_		543,686
Planning and development	115,149	_		115,149
Emergency management	17,249	_		17,249
Parks and recreation	-	686,743		686,743
Debt service		,		,
Principal and interest	-	296,738		296,738
Total Expenditures	1,644,569	983,481		2,628,050
Excess (Deficit) of Revenues Over Expenditures	717,377	(14,378)		702,999
Other Financing Sources (Uses)				
Operating transfers in (out)	 (75,000)	 75,000		-
Excess of Revenues and Other Sources Over Expenditures				
and Other (Uses)	642,377	60,622		702,999
Fund Balance, January 1	2,873,759	204,026		3,077,785
Fund Balance, December 31	\$ 3,516,136	\$ 264,648	\$	3,780,784

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended December 31, 2021

Net change in fund balances - total governmental funds	\$ 702,999
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets is allocated over their estimated useful lives on a straight line basis and reported as depreciation expense. The following is the effect of the changes during the year.	
Capital outlay Depreciation	 321,371 (170,909) 150,462
Some revenues reported in the governmental funds represent current financial resources and were recognized in the statement of activities when earned.	6,961
Some expenditures reported in the governmental funds represent the use of current financial resources and were recognized in the Statement of Activities when incurred.	
Change in pension related costs Change in compensated absences	 64,789 (6,999) 57,790
The issuance of long-term debt provides current financial resources to governmental funds. The repayment on the principal on long-term debt is a use of current financial resources of governmental funds. In the Statement of Activities, interest is accrued on outstanding debt, whereas in the governmental funds, an interest expenditure is reported when due. The following is the detail of the net effect of these differences.	37,730
Repayment of principal on leases Accrued interest payable	 202,527 500 203,027
Change in Net Position of Governmental Activities	\$ 1,121,239

Statement of Net Position – Proprietary Fund

December 31, 2021

Assets Current Assets \$ 2,869,764 Utilities receivable 22,525 Prepaid expenses 2,0525 Total Current Assets 3,096,813 Restricted Assets 566,945 Cash and cash equivalents 566,945 Total Restricted Assets 566,945 Property, Plant and Equipment, 396,907 Depreciable 14,362,300 Depreciable 14,362,300 Accumulated depreciation (5,897,723) Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 264,207 Total Assets 45,907 Deferred Outflow of Resources 45,907 Deferred pension outflows 45,907 Libilities 2,907 Current Liabilities 158,527 Accude expenses 29,017 Accude interest payable 29,127 Unearned revenue 29,127 Unrestricted 270,000 Total Current Liabilities 270,000 Current Liabilities		Water and Sewer Fund
Cash and cash equivalents \$ 2,869,764 Utilities receivable \$ 22,526 Prepaid expenses \$ 2,526 Total Current Assets \$ 3,096,813 Restricted Assets \$ 566,945 Cash and cash equivalents \$ 566,945 Total Restricted Assets \$ 566,945 Property, Plant and Equipment, \$ 396,907 Non-depreciable \$ 396,907 Depreciable \$ 396,907 Depreciable \$ 396,907 Accumulated depreciation \$ 5,897,723 Total Property, Plant, Equipment \$ 8,861,484 Net Pension Asset \$ 264,207 Total Assets \$ 264,207 Total Assets \$ 264,207 Total Assets \$ 25,907 Deferred Outflow of Resources \$ 25,907 Deferred epension outflows \$ 45,907 Liabilities \$ 29,013 Accourde spanses \$ 29,013 Accourde spanses \$ 29,013 Accourde expenses \$ 29,013 Accrued interest payable \$ 21,000 United deposits	Assets	
Utilities receivable 224,523 Prepaid expenses 2,526 Total Current Assets 3,096,813 Restricted Assets 566,945 Cash and cash equivalents 566,945 Total Restricted Assets 566,945 Property, Plant and Equipment, 396,907 Non-depreciable 14,362,300 Accumulated depreciation 15,897,723 Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources 264,207 Deferred Outflow of Resources 29,013 Accrued expenses 29,013 Accrued expenses 29,013 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,381,281 Compensated absences payable 4,385,061 Curding-Term Liabilities 5,459,646 <	Current Assets	
Prepaid expenses 2,526 Total Current Assets 3,096,813 Restricted Assets 566,945 Cash and cash equivalents 566,945 Total Restricted Assets 566,945 Property, Plant and Equipment, 396,907 Depreciable 336,907 Depreciable 14,362,300 Accumulated depreciation 5,897,723 Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 264,207 Total Assets 45,907 Current Liabilities 45,907 Current Liabilities 158,527 Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 4,385,000 Compensated absences payable 13,61 Certificates of participation payable 4,385,000 Total Liabilities	·	
Total Current Assets 3,096,813 Restricted Assets 566,945 Cash and cash equivalents 566,945 Total Restricted Assets 566,945 Property, Plant and Equipment, 396,907 Depreciable 14,362,300 Accumulated depreciation (5,897,723) Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources 264,207 Deferred pension outflows 45,907 Liabilities 45,907 Current Liabilities 158,527 Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 4,385,361 Compensated absences payable 13,361 Certificates of participation payable 4,385,361		
Restricted Assets 566,945 Total Restricted Assets 566,945 Property, Plant and Equipment, Non-depreciable 396,907 Depreciable 14,362,300 Accumulated depreciation (5,897,723) Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 264,207 Total Assets 27,89,449 Deferred Outflow of Resources 2907 Deferred Pension outflows 45,907 Liabilities 29,013 Accrued expenses 29,013 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 4,385,000 Compensated absences payable 4,385,000 Cortificates of participation payable 4,385,000 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207	·	
Cash and cash equivalents 566,945 Total Restricted Assets 566,945 Property, Plant and Equipment, Non-depreciable 396,907 Depreciable 14,362,300 Accumulated depreciation (5,897,723) Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources 250,000 Deferred Dension outflows 45,907 Liabilities 56,000 Current Liabilities 158,527 Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 13,361 Cong-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Long-Term Liabilities 5,459,646 Deferred Inflow of Resources 214,	Total Current Assets	3,096,813
Total Restricted Assets 566,945 Property, Plant and Equipment, Non-depreciable 396,907 Depreciable 14,362,300 Accumulated depreciation (5,897,723) Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources 2 Deferred Pension outflows 45,907 Liabilities 36,200 Current Liabilities 29,013 Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,385,000 Total Long-Term Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Deferred pension inflows 214,207 </td <td></td> <td></td>		
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Non-depreciable 396,907 Depreciable 14,362,300 Accumulated depreciation (5,897,723) Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources 2 Deferred pension outflows 45,907 Liabilities 36,810 Current Liabilities 29,013 Accounts payable 158,527 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 1,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,389,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Deferred pension inflows 214,207 Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Total Restricted Assets	566,945
Depreciable 14,362,300 Accumulated depreciation (5,897,723) Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources **** Deferred pension outflows** 45,907 Liabilities **** Current Liabilities Current Liabilities 158,527 Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Deferred pension inflows 214,207 Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Property, Plant and Equipment,	
Accumulated depreciation (5,897,723) Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources 264,207 Deferred pension outflows 45,907 Liabilities 8 Current Liabilities 158,527 Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,385,000 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Deferred pension inflows 214,207 Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Non-depreciable	396,907
Total Property, Plant, Equipment 8,861,484 Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources Deferred pension outflows 45,907 Liabilities Current Liabilities Accounts payable 158,527 Accrued expenses 29,013 Accrued expenses 29,013 Accrued revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred pension inflows Net position Net investment in capital assets 4,206,494 Unrestricted 2,955,009	·	
Net Pension Asset 264,207 Total Assets 12,789,449 Deferred Outflow of Resources **** Deferred pension outflows**	·	
Total Assets 12,789,449 Deferred Outflow of Resources Deferred pension outflows 45,907 Liabilities Current Liabilities Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Ulility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources Deferred Inflow of Resources 214,207 Net Position 214,207 Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Total Property, Plant, Equipment	8,861,484
Deferred Outflow of Resources Deferred pension outflows 45,907 Liabilities Current Liabilities 158,527 Accounts payable 29,013 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 4,385,000 Total Long-Term Liabilities 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 20,400 Deferred pension inflows 214,207 Net Position 214,207 Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Net Pension Asset	
Deferred pension outflows 45,907 Liabilities Current Liabilities 158,527 Accounts payable 29,013 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Deferred pension inflows 214,207 Net Position 4,206,494 Unrestricted 2,955,009	Total Assets	12,789,449
Liabilities Current Liabilities 158,527 Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Net Position 214,207 Net Investment in capital assets 4,206,494 Unrestricted 2,955,009	Deferred Outflow of Resources	
Current Liabilities 158,527 Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 4,385,000 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Net Position 214,207 Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Deferred pension outflows	45,907
Accounts payable 158,527 Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 2 Compensated absences payable 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Net Position 214,207 Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Liabilities	
Accrued expenses 29,013 Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 214,207 Net Position 214,207 Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Current Liabilities	
Accrued interest payable 36,810 Unearned revenue 291,275 Utility deposits 275,660 Current maturities of long-term debt 270,000 Total Current Liabilities 1,061,285 Long-Term Liabilities 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources 5 Deferred pension inflows 214,207 Net Position 4,206,494 Unrestricted 2,955,009	Accounts payable	158,527
Unearned revenue291,275Utility deposits275,660Current maturities of long-term debt270,000Total Current Liabilities1,061,285Long-Term Liabilities33,61Certificates of participation payable4,385,000Total Long-Term Liabilities4,398,361Total Liabilities5,459,646Deferred Inflow of ResourcesDeferred pension inflows214,207Net Position4,206,494Unrestricted2,955,009	·	•
Utility deposits275,660Current maturities of long-term debt270,000Total Current Liabilities1,061,285Long-Term Liabilities3,361Certificates of participation payable4,385,000Total Long-Term Liabilities4,398,361Total Liabilities5,459,646Deferred Inflow of ResourcesDeferred pension inflows214,207Net PositionNet investment in capital assets4,206,494Unrestricted2,955,009	·	·
Current maturities of long-term debt270,000Total Current Liabilities1,061,285Long-Term Liabilities250,000Compensated absences payable13,361Certificates of participation payable4,385,000Total Long-Term Liabilities4,398,361Total Liabilities5,459,646Deferred Inflow of Resources214,207Net Position214,207Net investment in capital assets4,206,494Unrestricted2,955,009		
Total Current Liabilities1,061,285Long-Term Liabilities13,361Compensated absences payable13,361Certificates of participation payable4,385,000Total Long-Term Liabilities4,398,361Total Liabilities5,459,646Deferred Inflow of ResourcesDeferred pension inflows214,207Net PositionNet investment in capital assets4,206,494Unrestricted2,955,009		
Long-Term Liabilities Compensated absences payable 13,361 Certificates of participation payable 4,385,000 Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources Deferred pension inflows 214,207 Net Position Net investment in capital assets 4,206,494 Unrestricted 2,955,009		
Compensated absences payable13,361Certificates of participation payable4,385,000Total Long-Term Liabilities4,398,361Total Liabilities5,459,646Deferred Inflow of ResourcesDeferred pension inflows214,207Net Position4,206,494Unrestricted2,955,009	Total Current Liabilities	1,061,285
Certificates of participation payable Total Long-Term Liabilities 4,385,000 Total Liabilities 5,459,646 Deferred Inflow of Resources Deferred pension inflows Net Position Net investment in capital assets Unrestricted 4,385,000 4,385,000 5,459,646		
Total Long-Term Liabilities 4,398,361 Total Liabilities 5,459,646 Deferred Inflow of Resources Deferred pension inflows 214,207 Net Position Net investment in capital assets 4,206,494 Unrestricted 2,955,009		
Total Liabilities 5,459,646 Deferred Inflow of Resources Deferred pension inflows 214,207 Net Position Net investment in capital assets 4,206,494 Unrestricted 2,955,009	· · · · · · · · · · · · · · · · · · ·	
Deferred Inflow of ResourcesDeferred pension inflows214,207Net PositionVery investment in capital assets4,206,494Unrestricted2,955,009	——————————————————————————————————————	
Deferred pension inflows214,207Net Position4,206,494Unrestricted2,955,009	lotal Liabilities	5,459,646
Net Position Net investment in capital assets Unrestricted 4,206,494 2,955,009		
Net investment in capital assets 4,206,494 Unrestricted 2,955,009	Deferred pension inflows	214,207
Unrestricted 2,955,009	Net Position	
	Net investment in capital assets	4,206,494
Total Net Position \$\frac{\$ 7,161,503}{}		
	Total Net Position	\$ 7,161,503

Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Fund Year Ended December 31, 2021

	/ater and wer Fund
Operating Revenues	
Charges for services	
Water	\$ 1,102,086
Sewer	1,542,913
Trash	 303,660
Total Operating Revenues	2,948,659
Operating Expenses	
Water Services	
Wages and benefits	431,470
Professional services	77,429
Utilities	109,880
Insurance	23,696
Supplies	65,782
Travel, meetings, and dues	7,477
Vehicle expense	10,161
Repairs and maintenance	34,949
Depreciation	86,380
Rent	4,819
Miscellaneous	19,130
Sewer Services	
Wages and benefits	417,480
Professional services	218,751
Sewer charges	597,266
Utilities	75,791
Insurance	35,104
Supplies	157,714
Travel, meetings, and dues	292
Vehicle expense	12,918
Repairs and maintenance	85,793
Depreciation	189,174
Rent	4,738
Miscellaneous	14,844
Trash Services	202.025
Trash Total Operating Expenses	 282,025 2,963,063
Operating (Loss)	(14,404)
Nonoperating Revenues (Expenses)	
Interest income	1,777
Interest and fees expense	(165,011)
Intergovernmental revenues	 186,243
Total Nonoperating Revenues (Expenses)	 23,009
Income Before Extraordinary Item	8,605
Extraordinary Item Settlement (expense)	(222 100)
Net (Loss)	 (322,188)
Net Position, January 1	 7,475,086
Net Position, December 31	\$ 7,161,503

Statement of Cash Flows – Proprietary Fund

Year Ended December 31, 2021

	Water and Sewer Fund
Cash Flows from Operating Activities	
Cash received from customers	\$ 2,966,475
Cash paid to suppliers	(1,744,750)
Cash paid to employees	(902,083)
Payment of settlement expense	(322,188)
Net Cash (Used) by Operating Activities	(2,546)
Cash Flows from Capital and Related Financing Activities	
Acquisition and construction of capital assets	(165,978)
Grant proceeds	477,518
Payment of principal on debt	(255,000)
Payment of interest expense	(167,944)
Net Cash (Used) by Capital and Related Financing Activities	(111,404)
Cash Flows from Investing Activities	
Interest received	1,777
Net Cash Provided by Investing Activities	1,777
Net (Decrease) in Cash and Cash Equivalents	(112,173)
Cash and Cash Equivalents, Beginning of year	3,548,882
Cash and Cash Equivalents, End of year	3,436,709
Less Restricted Cash and Cash Equivalents	566,945
Unrestricted Cash and Cash Equivalents	\$ 2,869,764
Reconciliation of Operating (Loss) to Net Cash (Used) by Operating Activities	
Operating (loss)	\$ (14,404)
Adjustments to reconcile operating (loss)	
to net cash (used) by operating activities:	
Depreciation	275,554
(Increase) decrease in	
Utilities receivable	2,476
Prepaid expenses	54,555
Net pension asset	(264,207)
Deferred pension outflows	45,479
Increase (decrease) in	
Accounts payable	39,254
Accrued expenses	3,197
Meter deposits payable	15,340
Compensated absences payable	3,258
Net pension liability	(28,431)
Deferred pension inflows	187,571
Payment of settlement expense	(322,188)
Net Cash Used by Operating Activities	\$ (2,546)

Notes to the Financial Statements

December 31, 2021

1. Summary of Significant Accounting Policies

The City of Willard, Missouri, (the City) operates under a Mayor - Board of Aldermen form of government and provides the following services: public safety, streets, parks and recreation, planning and development, emergency management, and general administrative services. Other services include water, sewer, and trash operations.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governments. The following is a summary of the more significant policies.

Financial Reporting Entity

The City of Willard, Missouri, is a primary government that is governed by an elected Board of Aldermen. As required by accounting principles generally accepted in the United States of America, the City has evaluated the criteria to determine whether any other entity meets the definition of a component unit and must be included in these financial statements. The City has determined that no other outside entity meets the criteria and, therefore, no other entity has been included as a component unit in the City's basic financial statements. In addition, the City is not aware of any entity for which the City would be considered as a component unit of that entity.

Basis of Presentation

The basic financial statements include both the government-wide (the Statement of Net Position and the Statement of Activities) and fund financial statements.

Government-Wide Financial Statements

The government-wide statements display information about the government as a whole. Interfund activity has been eliminated from these statements to minimize the duplication of internal activities. Governmental activities, which are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and charges for services for support.

In the government-wide Statement of Net Position, both the governmental and business-type activities are consolidated and presented on the full accrual, economic resources basis of accounting. The consolidated presentation incorporates long-term assets and receivables as well as long-term debt and obligations, and it provides information to improve analysis and comparability.

The government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each function of the City's governmental and business-type activities. Direct expenses are those that are specifically associated with a program or a function. Program revenues include charges for goods or services offered by the programs and grants and contributions that are restricted to meet operating and capital expenses of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

Separate fund financial statements report information on the City's governmental and proprietary funds. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column.

Notes to the Financial Statements

December 31, 2021

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. Consequently, the emphasis on near-term inflows and outflows of resources do not present the long-term impact of transactions. Conversely, the proprietary fund statements incorporate the accrual basis of accounting and focus on the change in total economic resources. This presentation records long-term assets and liabilities, and recognizes revenues and expenses when transactions occur, regardless of their impact on the flow of cash. Since the accounting differs significantly between the governmental funds and the proprietary funds, it is necessary to convert the governmental fund data to arrive at the government-wide financial statements. Therefore, reconciliations have been provided following the Governmental Funds Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balance identifying categories that required conversion from the fund statements.

The City reports the following major governmental funds:

General Fund: The General Fund is the general operating fund of the City. It is used to account for all financial resources not accounted for in other funds.

Park Fund: The Park Fund is used to account for the proceeds of specific revenue sources that are restricted, committed, or assigned to expenditures for parks and recreation.

The City reports the following major proprietary fund:

Water and Sewer Fund: The Water and Sewer Fund is used to account for the activities and capital improvements of the City's water and sewer operations.

Capital Assets

Capital assets include land, buildings, improvements, equipment, and infrastructure assets (e.g., roads, bridges, storm sewers, and similar items) and are included in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, excluding land, are defined by the City as assets with a cost of \$5,000 or greater and an estimated useful life of on year or greater. All land purchases are capitalized regardless of cost. All purchased fixed assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Historically, governmental infrastructure assets have not been capitalized and reported in the financial statements. In conformity with GASB 34, infrastructure, such as streets and storm sewers, has been capitalized. Additionally, the City elected not to go back 20 years and record estimated costs of streets less depreciation but began recording and depreciating its infrastructure assets in 2004. Depreciation is provided in amounts sufficient to relate the cost of the depreciable assets to operations over their estimated service lives on the straight-line basis. The service lives by type of asset are as follows:

Notes to the Financial Statements

December 31, 2021

Land improvements	20 years
Buildings and improvements	50 years
Major moveable equipment	5-15 years
Infrastructure	50 years
Water and sewer systems	20-50 years

Expenses for maintenance and repairs are charged to expense; renewals and betterments are capitalized.

Pooled Cash and Cash Equivalents

The City pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash account is available to meet current operating requirements. For purposes of the statement of cash flows, cash equivalents are deposits available on demand or with an original maturity of less than three months at the time of purchase.

Compensated Absences

Employees earn vacation time based on their years of service to the City. Outstanding vacation leave is payable upon termination of employment. Compensated absences are recorded as a liability in the Statement of Net Position.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Revenue Recognition - Property Taxes

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and are due and payable at that time. All unpaid taxes levied November 1 become delinquent after December 31 of that year.

Fund Balance Classification

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on constraints imposed on the use of these resources as follows:

Nonspendable Fund Balance: This classification includes amounts that cannot be spent because they are either a) not in spendable form or b) legally or contractually required to be maintained intact.

Restricted Fund Balance: This classification reflects the constraints imposed on resources either a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Notes to the Financial Statements

December 31, 2021

Committed Fund Balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the Board of Aldermen – the government's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Board removes the specified use by taking the same type of action imposing the commitment.

Assigned Fund Balance: This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. Assigned fund balances include all remaining amounts (except negative balances) that are reported in the governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned Fund Balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

In circumstances when a disbursement is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned, and unassigned.

The Board of Aldermen has formally adopted a minimum fund balance policy of 30% (3½ months) of operating expenditures in the General Fund.

Net Position

In the government-wide and proprietary fund financial statements, equity is displayed in three components as follows:

Net Investment in Capital Assets: This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted Net Position: Consists of the net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted Net Position: Consists of the financial position that does not meet the definition of "restricted."

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City first applies restricted net position.

Program Revenues

In the Statement of Activities, revenues that are derived directly from each activity or from parties outside the City's taxpayers are reported as program revenues. These include 1) charges for city court fines, licenses and permits, planning and zoning services, parks and recreation services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. All other governmental revenues are reported as general. All taxes are classified as general revenues, even if restricted for a specific purpose.

Notes to the Financial Statements

December 31, 2021

Unearned Revenue

This is future revenue received for unspent grant proceeds and will be recognized as income when earned.

Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. Currently, the City has one item that qualifies for reporting in this category, deferred amounts relating to the retirement plan.

In addition to liabilities, the Statement of Net Position and Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position/fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the City has two items that qualify for reporting in this category, deferred amounts relating to court fines on the Balance Sheet and deferred amounts relating to the retirement plan on the Statement of Net Position. These amounts are recognized as an inflow of resources in the period that the amounts become available.

Pensions

For purposes of measuring the net pension asset, deferred outflow of resources and deferred inflow of resources related to pensions, and pension expense, information about the fiduciary net position of the Missouri Local Government Employees Retirement System (LAGERS) and additions to/deductions from LAGERS fiduciary net position have been determined on the same basis as they are reported by LAGERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Operating Revenues and Expenses

Operating revenues and expenses for proprietary funds are those that result from providing services and producing and delivering goods and services. All other revenues and expenses are considered nonoperating.

2. Cash & Cash Equivalents

State statutes require that the City's deposits be insured or collateralized in the name of the City by the trust department of a bank that does not hold the collateralized deposits. As of December 31, 2021, all bank balances on deposit are entirely insured or collateralized.

Notes to the Financial Statements

December 31, 2021

3. Restricted Assets

Cash and cash equivalents, fund balance, and net position have been restricted as follows:

	Cas	estricted h and Cash uivalents	Restricted Fund Balance/ Net Position		
General Fund					
Court bonds	\$	3,215	\$	-	
Developer's escrow		3,477		-	
Grant funds		104,995		-	
Judicial facility fund		14,456		14,456	
Judicial education fund		2,129		2,129	
Police forfeiture funds		10,065		10,065	
	\$	138,337	\$	26,650	
Park Fund					
Youth scholarships	\$	2,328	\$	2,328	
Park deposits		3,834		-	
	\$	6,162	\$	2,328	
Water and Sewer Fund					
2018 Certificates of Participation					
Construction fund	\$	10	\$	-	
Grant funds		291,275		-	
Customer utility deposits		275,660		-	
	\$	566,945	\$		

Notes to the Financial Statements

December 31, 2021

4. Assessed Valuation, Tax Levy, & Legal Debt Margin

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and are payable December 31. The county collects the property taxes and remits them to the City. The assessed valuation of the tangible property and the tax levies per \$100 assessed valuation of that property were as follows:

	2021
Assessed Valuation	
Real estate	\$ 61,464,014
Personal property	 11,773,991
	\$ 73,238,005
Tax Rates Per \$100 of Assessed Valuation	
General Fund	\$.3625
Park Fund	 .1109
	\$.4734

The legal debt margin at December 31, 2021, was computed as follows:

	General Obligation Bonds								
	0	rdinary (1)	Ad	lditional (2)		Total			
Constitutional Debt Limit	\$	7,323,801	\$	7,323,801	\$	14,647,602			
General Obligation Bonds Payable		-		-					
Legal Debt Margin	<u>\$</u>	7,323,801	\$	7,323,801	\$	14,647,602			

Under Article VI, Section 26(b) and (c), Missouri Constitution, the City, by vote of its qualified electors voting therein, may incur an indebtedness for any purpose authorized in the charter of the City or by any general law of the State of Missouri. The borrowings authorized by this section shall not exceed ten percent of the value of the taxable tangible property in the City.

Under Article VI, Section 26(d) and (e), Missouri Constitution, the City, by vote of its qualified electors voting therein, may become indebted not exceeding in the aggregate an additional ten percent for the purpose of acquiring rights of way, constructing, extending, and improving streets and avenues, and/or sanitary or storm sewer systems; and purchasing or constructing waterworks, electric or other light plants, provided that the total general obligation indebtedness of the City does not exceed twenty percent of the value of the taxable tangible property in the City.

Notes to the Financial Statements December 31, 2021

5. Accounts Receivable

Accounts receivable are presented net of an allowance for doubtful accounts as follows:

		ccounts ceivable	Al	lowance	 : Accounts eceivable
Court Fines Receivable General Fund	\$	30,326	\$	(11,000)	\$ 19,326
Utilities Receivable Water and Sewer Fund	<u>\$</u>	224,523	\$		\$ 224,523

6. Long-Term Liabilities – Governmental Activities

Long-term liabilities for governmental activities at December 31, 2021, consists of the 2015 Refunding Certificates of Participation and compensated absences.

Certificates of Participation

On June 1, 2015, the City issued \$3,995,000 in Series 2015 Refunding Certificates of Participation for the purpose of refunding the 2006 and 2008 Certificates of Participation, which were originally issued for acquiring, constructing, and installing certain additions to the City's parks and recreation system, being in particular a new aquatics facility for the City. In the event of default on the lease agreement, the Trustee may cause all amounts payable, with respect to the Certificates for the remainder of the current term of the lease to become due and payable, or may take whatever action at law or in equity that may appear necessary or appropriate to collect the amounts then due and thereafter to become due, or to enforce performance and observance of any obligations, agreements or covenants of the City under the lease. The Certificates of Participation bear interest from 2.0% to 3.5% with principal payments due May 15 and interest payments due May 15 and November 15 each year. The annual debt service requirements to amortize the principal on the Certificates of Participation outstanding at December 31, 2021, are as follows:

Year Ending					
December 31,	F	rincipal	Ir	nterest	Total
2022	\$	205,000	\$	88,381	\$ 293,381
2023		230,000		81,856	311,856
2024		235,000		74,881	309,881
2025		245,000		67,681	312,681
2026		250,000		60,256	310,256
2027		260,000		52,476	312,476
2028		265,000		44,140	309,140
2029		280,000		35,214	315,214
2030		285,000		25,784	310,784
2031		300,000		15,913	315,913
2032		310,000		5,425	315,425
	\$	2,865,000	\$	552,007	\$ 3,417,007

Notes to the Financial Statements

December 31, 2021

The following table is a summary of the changes in the long-term liabilities of the governmental activities:

	Balance December 31, 2020	Ad	ditions	Re	tirements	Balance December 31, 2021	Amounts Due Within One Year
2015 Refunding Certificates							
of Participation	\$ 3,065,000	\$	-	\$	200,000	\$ 2,865,000	\$ 205,000
Premium on Certificates of Participation	26,317		-		2,527	23,790	-
	3,091,317		-		202,527	2,888,790	205,000
Compensated absences	46,870		6,999			53,869	
	\$ 3,138,187	\$	6,999	\$	202,527	\$ 2,942,659	\$ 205,000

7. Long-Term Liabilities – Business-Type Activities

Long-term liabilities for business-type activities at December 31, 2021, consists of the 2018 Certificates of Participation, the 2014 Refunding Certificates of Participation and compensated absences.

Notes to the Financial Statements

December 31, 2021

On April 12, 2018, the City issued \$3,600,000 in Series 2018 Certificates of Participation for the purpose of providing funds to acquire and install improvements to the City's combined waterworks and sewerage system including equipment for the City. In the event of default, the Trustee may, and upon the written request of the owners of not less than a majority in aggregate stated principal amount of certificates then outstanding shall, by notice in writing delivered to the City, declare the stated principal component of the base rentals represented by all certificates then outstanding and amounts representing the interest component of the base rentals accrued with respect thereto immediately due and payable. The certificates bear interest between 3.0% to 5.0%. Interest payments are due semi-annually on May 1 and November 1 of each year with annual principal payments due May 1 of each year. Annual debt service requirements to amortize the principal on the Certificates of Participation outstanding at December 31, 2021, are as follows:

Year Ending				
December 31,	P	rincipal	Interest	Total
2022	\$	105,000	\$ 116,675	\$ 221,675
2023		110,000	111,300	221,300
2024		115,000	106,825	221,825
2025		120,000	103,300	223,300
2026		125,000	99,625	224,625
2027		125,000	95,875	220,875
2028		130,000	92,050	222,050
2029		135,000	88,075	223,075
2030		140,000	83,862	223,862
2031		145,000	79,319	224,319
2032		145,000	74,606	219,606
2033		150,000	69,719	219,719
2034		155,000	64,572	219,572
2035		165,000	59,069	224,069
2036		170,000	53,206	223,206
2037		175,000	47,169	222,169
2038		180,000	40,844	220,844
2039		190,000	34,138	224,138
2040		195,000	27,159	222,159
2041		200,000	19,875	219,875
2042		210,000	12,187	222,187
2043		220,000	 4,125	 224,125
	\$	3,405,000	\$ 1,483,575	\$ 4,888,575

Notes to the Financial Statements

December 31, 2021

On November 4, 2014, the City issued \$2,295,000 in Series 2014 Refunding Certificates of Participation for the purpose of providing funds to refinance the Series 2005 Certificates of Participation and 2008 Certificates of Participation. In the event of default, the Trustee may, and upon written request of the owners of not less than a majority in aggregate stated principal amount of certificates then outstanding shall, by written notice given to the City, declare the principal of all the certificates then outstanding to be due and payable immediately. The certificates bear interest of 3.25%. Interest payments are due semi-annually on February 1 and August 1 of each year with annual principal payments due February 1 of each year. Annual debt service requirements to amortize the principal on the Certificates of Participation outstanding at December 31, 2021, are as follows:

Year Ending					
December 31,	P	rincipal	li	nterest	Total
2022	\$	165,000	\$	37,944	\$ 202,944
2023		165,000		32,581	197,581
2024		175,000		27,056	202,056
2025		180,000		21,287	201,287
2026		185,000		15,356	200,356
2027		190,000		9,263	199,263
2028		190,000		3,088	 193,088
	\$	1,250,000	\$	146,575	\$ 1,396,575

The following table is a summary of the changes in the long-term liabilities of the business-type activities:

	De	Balance ecember 31, 2020	_ Ac	dditions	Retirements	Balance December 31, 2021	Amounts Due Within One Year
2014 Refunding Certificates of Participation	\$	1,405,000	\$	-	\$ 155,000	\$ 1,250,000	\$ 165,000
2018 Certificates of Participation		3,505,000		-	100,000	3,405,000	105,000
Compensated absences		10,103		3,258		13,361	
	\$	4,920,103	\$	3,258	\$ 255,000	\$ 4,668,361	\$ 270,000

Notes to the Financial Statements

December 31, 2021

8. Capital Assets

Capital asset activity for the year ended December 31, 2021, was as follows:

Governmental Activities	De	Balance ecember 31, 2020		Additions		Deletions	De	Balance cember 31, 2021
Non-depreciable Capital Assets								
Land	\$	451,674	\$	-	\$	-	\$	451,674
Construction in progress		763,792		283,207		1,046,999		-
Total Non-depreciable Capital Assets		1,215,466	\$	283,207	\$	1,046,999		451,674
Depreciable Capital Assets								
Building and improvements		5,066,058	\$	17,146	\$	-		5,083,204
Major moveable equipment		1,196,170		44,225		23,207		1,217,188
Infrastructure		1,807,113		1,046,999		-		2,854,112
Total Depreciable Capital Assets		8,069,341	\$	1,108,370	\$	23,207		9,154,504
Less Accumulated Depreciation								
Building and improvements		1,504,935	\$	105,828	\$	-		1,610,763
Major moveable equipment		868,046	,	43,940	•	23,207		888,779
Infrastructure		536,550		44,348		-		580,898
Total Accumulated Depreciation	-	2,909,531	\$	194,116	\$	23,207		3,080,440
Total Depreciable Capital Assets,								
net		5,159,810						6,074,064
Total Governmental Activities	-							
Capital Assets, net	\$	6,375,276					\$	6,525,738
Depreciation expense for governmental activ	ities	was charged t	o fun	ctions as follo	ws:			
Administrative							\$	10,134
Planning and development								864
Public safety								33,894
Parks and recreation								112,963
Streets								36,261
							\$	194,116

Notes to the Financial Statements

December 31, 2021

	Balance December 31, 2020		Additions		Deletions		Balance December 31, 2021	
Business-Type Activities								
Water and Sewer Fund								
Non-depreciable Capital Assets								
Land	\$	273,273	\$	-	\$	-	\$	273,273
Construction in progress		35,521		123,634		35,521		123,634
Total Non-depreciable Capital								
Assets		308,794	\$	123,634	\$	35,521		396,907
Depreciable Capital Assets								
Sewer system		8,911,500	\$	_	\$	_		8,911,500
, Water system		4,541,213	•	35,521	•	_		4,576,734
Buildings and improvements		17,140		-		_		17,140
Major moveable equipment		779,847		77,079		_		856,926
Total Depreciable Capital Assets		14,249,700	\$	112,600	\$	-		14,362,300
Less Accumulated Depreciation								
Sewer system		2,887,457	\$	178,165	\$	-		3,065,622
Water system		2,078,231		75,371		-		2,153,602
Buildings and improvements		1,485		343		-		1,828
Major moveable equipment		654,996		21,675		_		676,671
Total Accumulated Depreciation		5,622,169	\$	275,554	\$	-		5,897,723
Total Depreciable Capital								
Assets, net		8,627,531						8,464,577
Total Business-Type Activities								
Capital Assets, net	\$	8,936,325					\$	8,861,484
Depreciation expense for business-type activ Water Sewer	ities v	was charged as	s follov	ws:			\$	86,380 189,174 275,554

Notes to the Financial Statements

December 31, 2021

9. Employee Pension Plan

General Information about the Pension Plan

Plan Description. The City's defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The City participates in the Missouri Local Government Employees Retirement System (LAGERS). LAGERS is an agent multiple-employer, statewide public employee pension plan established in 1967 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS Board of Trustees consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing the LAGERS website at www.molagers.org.

Benefits Provided. LAGERS provides retirement, death and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (55 for police) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (50 for police) and receive a reduced allowance.

	2021 Valuation
Benefit Multiplier	1.50% for life
Final Average Salary	5 years
Member Contributions	4%

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

Employees Covered by Benefit Terms. At June 30, 2021, which is LAGERS fiscal year end and the latest information available, the following employees were covered by the benefit terms:

	General	Police
Inactive employees or beneficiaries currently receiving benefits	11	1
Inactive employees entitled to but not yet receiving benefits	12	23
Active employees	23	9
	46	33

Contributions. The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year. With an additional amount to finance an unfunded accrued liability. Full-time employees of the employer contribute 4% of their gross pay to the pension plan. Employer contribution rates are 7.1% (General) and 7.0% (Police) of annual covered payroll.

Notes to the Financial Statements

December 31, 2021

Net Pension Asset. The employer's net pension asset was measured as of June 30, 2021, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of February 28, 2021.

Actuarial Assumptions. The total pension liability in the February 28, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation
Salary increase

2.75% wage inflation, 2.25% price inflation 2.75% to 6.75% including wage inflation for general 2.75% to 6.55% including wage inflation for police 7.00%, net of investment expenses

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Investment rate of return

The healthy retiree mortality tables, for post-retirement mortality, used in evaluating allowances to be paid were 115% of the PubG-2010 Retiree Mortality Table for males and females. The disabled retiree mortality tables, for post-retirement mortality, used in evaluating allowances to be paid were 115% of the PubNS-2010 Disabled Retiree Mortality Table for males and females. The pre-retirement mortality tables used were 75% of the PubG-2010 Employee Mortality Table for males and females of General groups and 75% of the PubS-2010 Employee Mortality Table for males and females of Police, Fire and Public Safety groups.

Mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scale to the above described tables.

The actuarial assumptions used in the February 28, 2021, valuation were based on the results of an actuarial experience study for the period March 1, 2015 through February 29, 2020.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Weighted Average
Target	Long-Term Expected
Allocation	Real Rate of Return
15.00%	3.67%
35.00%	4.78%
31.00%	1.41%
36.00%	3.29%
8.00%	5.25%
-25.00%	-0.29%
	Allocation 15.00% 35.00% 31.00% 36.00% 8.00%

Notes to the Financial Statements

December 31, 2021

Discount Rate. The discount rate used to measure the total pension liability is 7.00%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment to determine the total pension liability.

Changes in the Net Pension (Asset)

	Increase (Decrease)						
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension (Asset) (a) - (b)				
General Division							
Balances at beginning of year	\$ 1,551,492	\$ 1,505,635	\$ 45,857				
Changes for the year							
Service cost	94,107	-	94,107				
Interest on total pension liability	113,987	-	113,987				
Difference between expected							
and actual experiences	(84,244)	-	(84,244)				
Contributions - employer	-	68,513	(68,513)				
Contributions - employee	-	37,739	(37,739)				
Net investment income	-	445,076	(445,076)				
Changes of assumptions	(27,647)	-	(27,647)				
Benefits paid, including refunds	(51,893)	(51,893)	-				
Pension plan administrative expenses	-	(4,111)	4,111				
Other (net transfer)		7,667	(7,667)				
Net Changes	44,310	502,991	(458,681)				
Balances at end of year	1,595,802	2,008,626	(412,824)				

Notes to the Financial Statements

December 31, 2021

	Increase (Decrease)							
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension (Asset)					
	(a)	(b)	(a) - (b)					
Police Division								
Balances at beginning of year	799,213	812,112	(12,899)					
Changes for the year								
Service cost	36,651	-	36,651					
Interest on total pension liability	59,208	-	59,208					
Difference between expected								
and actual experiences	1,127	-	1,127					
Contributions - employer	-	23,084	(23,084)					
Contributions - employee	-	13,810	(13,810)					
Net investment income	-	227,420	(227,420)					
Changes of assumptions	33	-	33					
Benefits paid, including refunds	(1,138)	(1,138)	-					
Pension plan administrative expenses	-	(1,543)	1,543					
Other (net transfer)		(801)	801					
Net Changes	95,881	260,832	(164,951)					
Balances at end of year	895,094	1,072,944	(177,850)					
Total Plan Balances at End of Year	\$ 2,490,896	\$ 3,081,570	\$ (590,674)					

The net pension asset is allocated as follows:

	 (Asset)
Governmental Activities	\$ (326,467)
Business-Type Activities	 (264,207)
	\$ (590,674)

Net Pension

Sensitivity of the Net Pension Asset to Changes in the Discount Rate. The following presents the net pension asset of the employer, calculated using the discount rate of 7.00%, as well as what the employer's net pension asset would be using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

Notes to the Financial Statements

December 31, 2021

	19	6 Decrease	Dis	rrent Single scount Rate ssumption 7.00%	19	% Increase 8.00%
General Division						
Total Pension Liability	\$	1,842,633	\$	1,595,802	\$	1,395,902
Fiduciary Net Position		2,008,626		2,008,626		2,008,626
Net Pension (Asset)		(165,993)		(412,824)		(612,724)
Police Division						
Total Pension Liability		1,066,436		895,094		759,857
Fiduciary Net Position		1,072,944		1,072,944		1,072,944
Net Pension (Asset)		(6,508)	-	(177,850)	-	(313,087)
Total Net Pension (Asset)	\$	(172,501)	\$	(590,674)	\$	(925,811)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2021, the employer recognized a pension credit of \$25,621 in the general division and a pension credit of \$9,656 in the police division. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		(Deferred Inflows) Resources	Outfl	t Deferred ows (Inflows) Resources
General Division						
Differences between expected and actual experience	\$	36,689	\$	(88,652)	\$	(51,963)
Assumption changes		-		(22,116)		(22,116)
Net difference between projected and actual earnings						
on pension plan investments		-		(223,930)		(223,930)
Contributions subsequent to the measurement date*		35,040				35,040
		71,729		(334,698)		(262,969)
Police Division						
Differences between expected and actual experience		1,866		(7,996)		(6,130)
Assumption changes		20		-		20
Net difference between projected and actual earnings						
on pension plan investments		-		(109,987)		(109,987)
Contributions subsequent to the measurement date*		11,680		-		11,680
		13,566		(117,983)		(104,417)
	\$	85,295	\$	(452,681)	\$	(367,386)

Notes to the Financial Statements

December 31, 2021

Deferred outflows and inflows have been allocated as follows:

	Deferred			Deferred	Ne	et Deferred	
	Outflows		(Inflows)		(Inflows)	
	of R	of Resources			of Resources		
Governmental Activities	\$	39,388	\$	(238,474)	\$	(199,086)	
Business-Type Activities		45,907		(214,207)		(168,300)	
	\$	85,295	\$	(452,681)	\$	(367,386)	

^{*}The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as an addition to the net pension asset for the year ending December 31, 2022.

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	Net Deferred Outflows (Inflows) of Resources							
December 31,		General		Police		Total		
2022	\$	(67,003)	\$	(32,559)	\$	(99,562)		
2023		(71,069)		(26,011)		(97,080)		
2024		(70,811)		(24,055)		(94,866)		
2025		(89,126)		(33,472)		(122,598)		
	\$	(298,009)	\$	(116,097)	\$	(414,106)		

Payable to the Pension Plan

The City had \$11,449 outstanding contributions to the pension plan required for the year ended December 31, 2021.

10. Claims, Judgments, & Contingencies

Federal and State Grants

The City participates in a number of programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulation, the City may be required to reimburse the grantor government. As of December 31, 2021, expenditures have not been audited by grantor governments, but the City believes that disallowed expenditures, if any, based on subsequent audits, will not have a material effect on any of the individual government funds or the overall financial position of the City.

Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has transferred its risk by obtaining coverage from commercial insurance companies. In addition, it has effectively managed risk through various employee education and prevention programs. There has been no significant reduction in insurance coverage from the previous year.

Notes to the Financial Statements December 31, 2021

11. Interfund Transfers

Transfers between funds of the City for the year ended December 31, 2021, were as follows:

	In (Out)
General Fund	\$ (75,000)
Park Fund	 75,000
	\$ _

Transfers are made to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to disburse them, (2) reimburse various funds for amounts owed from the other funds, and (3) use unrestricted revenues in the Enterprise Fund, General Fund, and Park Fund to finance various programs accounted for in the other funds in accordance with budgetary authorizations.

12. Deferred Court Fines

Revenues from receivables not expected to be collected in time to pay current operating expenses are deferred until received in the governmental funds. These deferred revenues include court fines to be collected over several years. All of the deferred revenue at December 31, 2021, is accounted for as follows:

General Fund

Deferred court fines

\$ 19,326

Transford

13. Commitments

At December 31, 2021, the City had the following commitments:

- Landmark Dodge in the amount of \$27,929 for a 2021 Dodge Charger.
- JCI Industries in the amounts of \$19,480 and \$93,204 for lift station impellers and a submersible pump, respectively.

14. Unearned Revenue

Unearned revenue consists of revenues received but not considered earned until the eligibility requirements have been met. At December 31, 2021, these unearned revenues include unspent grant proceeds in the General Fund in the amount of \$104,995 and in the Water and Sewer Fund in the amount of \$291,275.

15. Operating Leases

During 2021, the City entered into operating lease agreements with Enterprise Fleet Management for five vehicles. The operating leases call for 60 monthly payments per vehicle based on usage. The amount expended in 2021 was \$14,087.



Schedule of Changes in Net Pension Liability (Asset) and Related Ratios

Year Ended December 31, 2021

Missouri Local Government Employees Retirement System (LAGERS)													
		ear Ended ecember 31, 2021		ear Ended cember 31, 2020		ear Ended cember 31, 2019		ear Ended ecember 31, 2018		ear Ended cember 31, 2017	ear Ended cember 31, 2016		ear Ended cember 31, 2015
Total Pension Liability													
Service cost Interest on the total pension liability Changes of benefit terms Difference between expected and actual	\$	130,758 173,195 -	\$	135,664 155,087 -	\$	144,040 141,957 -	\$	121,935 119,196 -	\$	100,422 105,927 -	\$ 91,794 90,286 164,794	\$	88,438 78,718 -
experience Changes of assumptions		(83,117) (27,614)		10,616		(42,157)		110,635		9,648 (13,922)	(130,045) 59,410		22,739
Benefit payments including refunds		(53,031)		(45,510)		(71,287)		(26,837)		(56,488)	 (48,528)		(16,022)
Net Change in Total Pension Liability		140,191		255,857		172,553		324,929	,	145,587	 227,711		173,873
Total Pension Liability, Beginning Total Pension Liability, Ending		2,350,705 2,490,896		2,094,848		1,922,295 2,094,848		1,597,366 1,922,295		1,451,779 1,597,366	 1,224,068 1,451,779		1,050,195 1,224,068
Plan Fiduciary Net Position													
Contributions - employer		91,597		92,130		93,296		94,151		71,648	51,463		45,258
Contributions - employee		51,549		52,486		55,376		58,604		44,782	42,204		43,340
Net investment income		672,496		28,805		138,383		208,265		173,699	(2,072)		27,304
Benefit payments, including refunds		(53,031)		(45,510)		(71,287)		(26,837)		(56,488)	(48,528)		(16,022)
Pension plan administrative expense		(5,654)		(7,669)		(7,371)		(4,526)		(5,058)	(3,788)		(4,380)
Other (net transfer)		6,866		(1,870)		(2,068)		130		(6,406)	 1,272		14,005
Net Change in Plan Fiduciary Net Position		763,823		118,372		206,329		329,787		222,177	40,551		109,505
Plan Fiduciary Net Position, Beginning		2,317,747		2,199,375		1,993,046		1,663,259		1,441,082	1,400,531		1,291,026
Plan Fiduciary Net Position, Ending		3,081,570		2,317,747		2,199,375		1,993,046		1,663,259	1,441,082		1,400,531
Employer Net Pension Liability (Asset)	\$	(590,674)	\$	32,958	\$	(104,527)	\$	(70,751)	\$	(65,893)	\$ 10,697	\$	(176,463)
Plan fiduciary net position as a percentage of the total pension liability		123.71%		98.60%		104.99%		103.68%		104.13%	 99.26%		114.42%
Covered payroll	\$	1,264,596	\$	1,317,780	\$	1,336,347	\$	1,470,200	\$	1,073,678	\$ 953,319	\$	1,194,538
Employer's net pension liability (asset) as a percentage of covered payroll		-46.71%		2.50%		-7.82%		-4.81%		-6.14%	1.12%		-14.77%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

Schedule of Contributions

Year Ended December 31, 2021

Year Ending December 31,	Det	tuarially termined tribution	in R the <i>l</i> Det	etribution elation to Actuarially ermined etribution	Exc	bution ess iency)	Covered Payroll	Contribution as a Percentage of Covered Payroll
2012	\$	49,484	\$	49,484	\$	-	\$ 993,997	4.98%
2013		43,545		43,546		1	925,245	4.71%
2014		45,844		45,844		-	1,035,266	4.43%
2015		44,045		44,045		-	1,114,322	3.95%
2016		63,917		63,917		-	1,027,993	6.22%
2017		83,840		83,840		-	1,345,017	6.23%
2018		94,461		94,461		-	1,426,885	6.62%
2019		93,656		93,656		-	1,360,425	6.88%
2020		94,808		94,808		-	1,328,086	7.14%
2021		89,100		89,100		-	1,260,064	7.07%

Notes to the Schedule of Contributions

Year Ended December 31, 2021

Valuation Date: February 28, 2021

Notes: The roll-forward of total pension liability from February 28, 2021, to June 30, 2021, reflects expected service cost and interest reduced by actual benefit payments.

Methods and Assumptions Used to Determine Contribution Rates

Actuarial Cost Method: Entry Age Normal and Modified Terminal Funding

Amortization Method: A level percentage of payroll amortization method is used to amortize the UAAL over a closed period of years. If the UAAL (excluding the UAAL associated with benefit changes) is negative, then this amount is amortized over the greater of, (i) the remaining initial amortization period or (ii) 15 years.

Remaining Amortization Period: Multiple bases from 14 to 15 years

Asset Valuation Method: 5-Year smoothed market; 20% corridor

Inflation: 2.75% wage inflation; 2.25% price inflation

Salary Increases: 2.75% to 6.75% including wage inflation (General)

2.75% to 6.55% including wage inflation (Police)

Investment Rate of Return: 7.00%, net of investment expenses

Retirement Age: Experience-based table of rates that are specific to the type of eligibility condition

Mortality: The healthy retiree mortality tables, for post-retirement mortality, used in evaluating allowances to be paid were 115% of the PubG-2010 Retiree Mortality Table for males and females. The disabled retiree mortality tables, for post-retirement mortality, used in evaluating allowances to be paid were 115% of the PubNS-2010 Disabled Retiree Mortality Table for males and females. The pre-retirement mortality tables used were 75% of the PubG-2010 Employee Mortality Table for males and females of General groups and 75% of the PubS-2010 Employee Mortality Table for males and females of Police, Fire and Public Safety groups.

Mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scale to the above described tables.

Other Information: None

${\bf Budgetary\ Comparison\ Schedule-General\ Fund}$

Year Ended December 31, 2021

December	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Taxes	4 400 000	d 244 222	d 240.400	4 400
Ad valorem taxes	\$ 198,990	\$ 214,000	\$ 218,492	\$ 4,492
Sales taxes	1,011,057	1,125,000	1,208,074	83,074
Franchise taxes	333,500	345,000	342,871	(2,129)
Motor vehicle taxes	200,000	200,000	226,749	26,749
	1,743,547	1,884,000	1,996,186	112,186
Licenses and Permits				
Building permits	55,000	55,000	56,727	1,727
Merchants licenses	5,500	5,500	7,525	2,025
	60,500	60,500	64,252	3,752
Intergovernmental Revenues				
Grants	160,685	861,928	119,757	(742,171)
Charges for Services				
Planning and zoning	6,000	10,000	11,598	1,598
Rentals	93,000	96,000	96,732	732
	99,000	106,000	108,330	2,330
Fines and Forfeitures				
City court fines	50,100	60,100	60,170	70
Miscellaneous				
Donations	2,500	1,500	360	(1,140)
Interest	180	240	1,839	1,599
Other	8,502	14,000	11,052	(2,948)
	11,182	15,740	13,251	(2,489)
Total Revenues	2,125,014	2,988,268	2,361,946	(626,322)

Budgetary Comparison Schedule – General Fund

Year Ended December 31, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Expenditures				
Current				
Administrative	192,004	186,030	169,931	16,099
Public safety	858,799	915,080	724,625	190,455
Court	87,744	80,798	73,929	6,869
Streets	379,293	615,186	543,686	71,500
Planning and development	116,455	121,157	115,149	6,008
Emergency management	19,100	17,632	17,249	383
Total Expenditures	1,653,395	1,935,883	1,644,569	291,314
Excess of Revenues Over Expenditures	471,619	1,052,385	717,377	(335,008)
Other Financing (Uses)				
Operating transfers (out)	(220,000)	(75,000)	(75,000)	
Excess of Revenues Over Expenditures and				
Other (Uses)	251,619	977,385	642,377	(335,008)
Fund Balance, January 1	2,873,759	2,873,759	2,873,759	-
Fund Balance, December 31	\$ 3,125,378	\$ 3,851,144	\$ 3,516,136	\$ (335,008)

Budgetary Comparison Schedule – Park Fund

Year Ended December 31, 2021

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Taxes				
Ad valorem taxes	\$ 60,602	\$ 63,500	\$ 65,350	\$ 1,850
Sales taxes	500,000	587,000	588,787	1,787
	560,602	650,500	654,137	3,637
Intergovernmental Revenues				
Grants	-	28,000	26,090	(1,910)
Charges for Services				
Rental income	13,635	13,635	14,541	906
Adult and youth programs	147,100	85,110	86,941	1,831
Facility	45,000	34,000	36,055	2,055
Fitness Center	-	-	3,083	3,083
Swimming pool	75,000	75,000	74,216	(784)
Special events	13,500	9,000	9,804	804
Advertising	25,000	22,000	21,966	(34)
Concessions	30,000	21,000	21,779	779
Park	15,000	12,000	12,500	500
	364,235	271,745	280,885	9,140
Miscellaneous				
Interest	1,206	100	98	(2)
Other	1,500	7,200	7,893	693
	2,706	7,300	7,991	691
Total Revenues	927,543	957,545	969,103	11,558
Expenditures				
Current				
Parks and recreation Debt service	852,721	781,957	686,743	95,214
Principal and interest	296,500	296,500	296,738	(238)
Total Expenditures	1,149,221	1,078,457	983,481	94,976
(Deficit) of Revenues Over Expenditures	(221,678)	(120,912)	(14,378)	106,534
Other Financing Sources Operating transfers in	220,000	75,000	75,000	
Excess (Deficit) of Revenues and Other Sources Over Expenditures	(1,678)	(45,912)	60,622	106,534
·				,
Fund Balance, January 1 Fund Balance, December 31	204,026 \$ 202,348	204,026 \$ 158,114	204,026 \$ 264,648	\$ 106,534
runu balance, December 31	7 202,370	7 130,114	7 207,070	7 100,554

See accompanying notes to the Budgetary Comparison Schedules.

Notes to the Budgetary Comparison Schedules

Year Ended December 31, 2021

Budgets and Budgetary Accounting

The City uses the following procedures in establishing the budgetary data reflected in the Budgetary Comparison Schedules:

- 1. Prior to January, the Chief Financial Officer submits to the Board a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed disbursement plans and the proposed means of financing them.
- 2. One public hearing is conducted by the City in late December to obtain taxpayers' comments on the proposed budget.
- 3. Prior to January 1, the City adopts a budget.
- 4. Budgets for the General and Park Funds are adopted on a basis consistent with GAAP. Budgeted amounts may be amended during the year by the Board of Aldermen on approved budget adjustment forms.





Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Honorable Mayor and Board of Aldermen City of Willard Willard, Missouri

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, and each major fund of the City of Willard, Missouri, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City of Willard, Missouri's basic financial statements, and have issued our report thereon, dated May 16, 2022.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Willard, Missouri's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Willard, Missouri's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Willard, Missouri's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KPM CPAs, PC

Springfield, Missouri

KPM CPAS, PC

May 16, 2022